



Consultation
on the Proposed Amalgamation of

Ysgol Y Foryd

and

Ysgol Maes Owen

Kinmel Bay, Conwy



This consultation document and appendices are also available on the Consultation page on the Council website.

Mae'r ddogfen yma ar gael yn y Gymraeg / This document is available in Welsh



Sir Conwy, yr amgylchedd iawn i ddysgu a chyflawni

Conwy County, the right environment to learn and achieve

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1. Description and Benefits of the Proposal

Conwy County Borough Council has been reviewing current pupil numbers, equality of funding for pupils and the fitness for purpose of current school buildings across the Authority.

The Welsh Government's Statutory Code of Practice (School Organisation Code – Second Edition) gives guidance to local authorities that can help with this process.

Sections 1.7 and 1.8 of the Code encourage local authorities to look at options available to them and their schools, for example clustering, collaboration, or federation with other schools to increase the school's viability.

The School Organisation Code states that when “describing the proposals, proposers should normally refer to them using the terms set out in this Code (e.g. school closure) but where two or more existing schools become one school operating on more than one site (e.g. where former infant and junior schools become a primary school) the terms ‘merger’ or ‘amalgamation’ might be used”.

For the purposes of this report the term “amalgamation” will be used.

The Local Authority is proposing the amalgamation of Ysgol Y Foryd and Ysgol Maes Owen. The proposed new school would remain located on the sites of the two current schools but would operate under one Board of Governors and one Management structure. The purpose of this consultation is to establish the views of the community, potential users, and other important stakeholders.

The consultation is on the basis that, if agreed, the amalgamated school will open in September 2026. Proposals brought forward by the maintaining Local Authority will require the determination by the Executive of the Local Authority in all cases; meaning that if any formal objections that are received through the Statutory process they will be considered and determined by Conwy County Borough Council's Cabinet. Only a Local Authority objection will trigger the requirement for Welsh Ministers' approval where the Local Authority is not the proposer.

Those being consulted with are listed in the below table:

Name/Organisation
Parents, carers and guardians, teachers & staff of Ysgol Y Foryd & Ysgol Maes Owen
Governors of Ysgol Y Foryd & Ysgol Maes Owen
Headteacher & Governors of Ysgol Emrys ap Iwan, Ysgol St George and Ysgol Glan Gele, Ysgol Sant Elfod and Ysgol Glan Morfa
Church in Wales Diocese of St Asaph & Roman Catholic Diocese of Wrexham
Denbighshire County Council Education Services
Gwynedd County Council Education Services
Welsh Minister for Education & Skills
Welsh Government Schools Management and Effectiveness Division
Assembly Member & Member of Parliament representing area subject to proposals
Local Conwy Councillor(s) for Towyn/Kinmel Bay
Kinmel Bay Community Council
Estyn
Teaching & Staff Trade Unions
GWE
Police & Crime Commissioner for North Wales
Conwy CYPP
Conwy Community First
Flying Start Conwy

The consultation will take place during the period from 21 October 2024 ending on the 2 December 2024 inclusive.

A report on the outcome of the consultation will be submitted to a meeting of the Council's Cabinet in February 2025.

We would like to know your views on this proposal and have suggested the ways in which you can do this at the end of this document.

Conwy recognises the importance of involving pupils of the schools in the development and improvement of their educational experience and with this in mind will ensure their active participation in the consultation process and implementation. Education Officers will consult with pupils and produce a children and young people's version of the consultation document and ensure that teachers hold sessions to discuss the proposal with pupils and encourage their engagement and feedback which will be shared with Cabinet.

1.1 The Proposal to Amalgamate the Two Existing Schools

The proposal is to formally amalgamate Ysgol Y Foryd (Infants) and Ysgol Maes Owen (Juniors).

The Proposal to amalgamate Ysgol Y Foryd and Ysgol Maes Owen will mean the formal closure of both schools followed by the opening of a new school.

The initial proposal for the schools in Towyn/Kinmel Bay, as part of the Sustainable Communities Band B programme was to amalgamate Ysgol Maes Owen and Ysgol y Foryd and relocate them to a new building on the current school field. This proposal was reviewed as part of a prioritisation exercise of all Band B projects. Given the increase in material and labour costs along with the affordability of the Welsh Government Mutual Investment Model methodology, Cabinet (10th October 2023) agreed that due to the financial risks not to proceed with a new school build in Towyn/Kinmel Bay at this time.

The proposed new school would remain located on two separate sites, under the leadership of one Head teacher and board of governors but with a unified management structure, mission statement, school values, logos, uniform, policies, and procedures.

Cabinet approved the recommendation to consult on this proposal 8th October 2024.

During the interim period officers from Education Services have been consulting with the Headteachers and Governors of Ysgol y Foryd and Ysgol Maes Owen regarding this proposal.

1.2 Alternatives Options

Given that the initial proposal to merge schools and build a new school is financially unaffordable at present, the second option is to explore the initial amalgamation of both schools.

The other alternative would be to maintain the status quo and keep the schools as Junior and Infant schools.

Option	Description	Pros	Cons
Do Nothing	Maintains the status Quo	No additional Costs	No improvements or benefits
Amalgamation	Merge schools on current sites	Balance of costs and benefits	Limited savings
New School build	Merge both schools in a new build school	Maximise benefits and improvements	Already confirmed as unaffordable

The expected advantages and disadvantages of the Proposal to amalgamate Ysgol Y Foryd and Ysgol Maes Owen have been considered by Education Services and are identified in the table below.

Advantages / Benefits of the Proposal	Disadvantages / Challenges of the Proposal
Headteacher and Governors support this proposal in principle and have expressed an interest in amalgamation.	Staffing implications, potential staff redeployment and/or redundancies
Streamlined policies and structures with a single point of contact for parents/guardians/carers	Development of new day to day operational challenges of a new school i.e. school processes, new uniforms, new school name.
Continuity of education and curriculum for pupils, transferring from Foundation Phase to Key Stage 2, reducing transitional dips in pupil performance.	
Reduced duplication and economies of scale in management of budgets	

Greater sense of school community for all staff, pupils, and parents	
Enhanced opportunities for staff professional development. To increase staff skills across both schools and to ensure that curriculum planning and resource sharing raising pupil standards and outcomes.	

Conwy Education Services have considered any potential risks associated with the proposal to amalgamate the two schools along with the action to be taken to mitigate the risk.

Risks Associated with Proposal	Action taken to Mitigate Risk
Proposal may not be supported and approved by Conwy County Borough Council's Cabinet	Continue to keep Cabinet members updated on the progress of the Proposal and the Strategic Primary School Modernisation Programme through democratic processes

This proposal takes a long-term view of education, demonstrating the appropriate and effective planning for the current and future education provision in Towyn and Kinmel Bay in line with the Strategy for the Modernisation of Conwy Primary Schools.

By amalgamating Y Foryd and Ysgol Kinmel Bay staff can work together creating stability and a shared vision to provide a consistent and coherent learning environment and offering greater potential for improving levels of achievement within the school.

2. Details of the Affected Schools

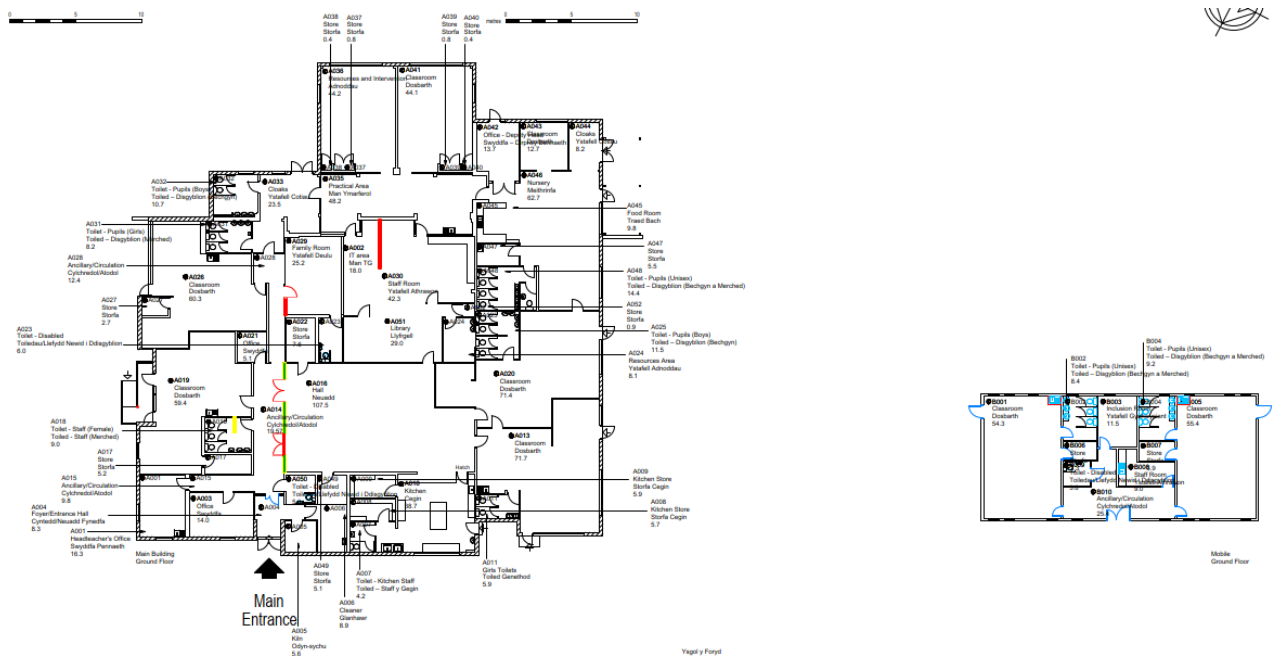


2.1 Ysgol Y Foryd

Ysgol Y Foryd is a community infants school, located in the Village of Kinmel Bay in the county of Conwy, serving the Towyn/Kinmel Bay area. The school provides education for pupils between three and seven years old. English is the main language of the school.

The school plan below shows the layout and accommodation available.

Ysgol Y Foryd - School Plan



Ysgol y Foryd has the capacity to accommodate 201 pupils between the ages of four to seven years old. Data shown below is taken from the statutory Pupil Level Annual School Census (PLASC) which must be undertaken in January each year.

Ysgol y Foryd pupil numbers for the last 5 years					
	2020	2021	2022	2023	2024
Total statutory aged pupils	172	141	140	138	165

Ysgol y Foryd pupil projections for the next 5 years					
	2025	2026	2027	2028	2029
Total statutory aged pupils	151	142	141	145	143

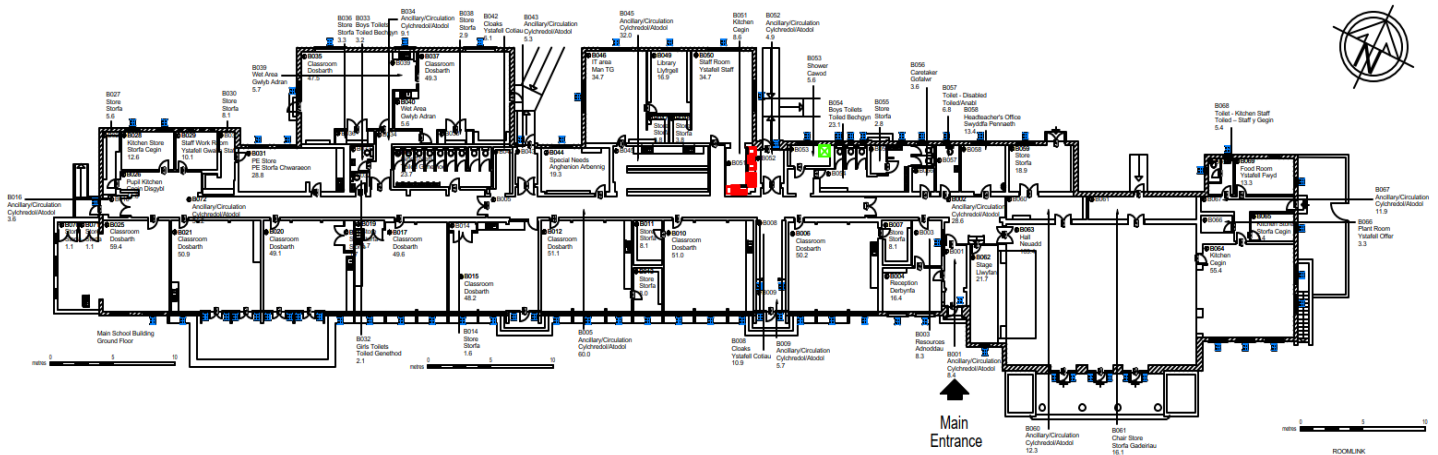
Pupil numbers from 2025 – 2029 are forecasts and subject to change.

2.2 Ysgol Maes Owen

Ysgol Maes Owen is a community school for pupils aged seven to eleven. It is situated on the outskirts of Kinmel Bay, in the County Borough of Conwy. English is the main language of the school

The school plan below shows the layout and accommodation available.

Ysgol Maes Owen - School Plan



Ysgol Maes Owen has the capacity to accommodate 265 pupils between the ages of seven to eleven years old. Data shown below is taken from the statutory Pupil Level Annual School Census (PLASC) which must be undertaken in January each year.

Ysgol Maes Owen pupil numbers for the last 5 years					
	2020	2021	2022	2023	2024
Total statutory aged pupils	233	247	252	248	208

Ysgol Owen pupil projections for the next 5 years					
	2025	2026	2027	2028	2029
Total statutory aged pupils	198	201	196	208	201

Pupil numbers from 2025 – 2029 are forecasts and subject to change.

2.3 Impact on Pupils and Staff

Given that the proposal would not result in any change in school site location, it is not anticipated that the proposal will have an adverse impact on pupils.

The main potential changes that pupils will see is around the school name and uniform if proposals are agreed.

For staff, if schools amalgamate, a Temporary Governing Body will work with the Headteacher and in liaison with Education Human Resources officers in establishing the staffing structure for the new school. These proposals will provide a greater opportunity for staff development of skills over the whole primary age curriculum and potential for more specialist staffing and management structures in the all-through school.

Ysgol Y Foryd – Current Staff (PLASC 2024)

Teaching Staff FTE numbers			Support Staff FTE				
Head Teacher	Deputy Head	Qualified Teacher	HLTA	Teaching Assistant	Special Needs Support Staff	Admin Staff	School Business manager or equivalent
1.00	1.00	5.80	2.52	6.52	2.28	1.00	0.22

Ysgol Maes Owen – Current Staff (PLASC 2024)

Teaching Staff FTE numbers			Support Staff FTE				
Head Teacher	Deputy Head	Qualified Teacher	HLTA	Teaching Assistant	Special Needs Support Staff	Admin Staff	School Business manager or equivalent
1.00	1.00	7.40	0.89	4.62	2.22	1.00	0.22

2.4 Admissions Arrangements

Admissions arrangements for the new amalgamated school will continue to be administered by Conwy Education Services.

Teaching groups will remain within the statutory limit of 30 pupils in the Infant classes and 30 or less for junior pupils.

2.5 Catchment Area

In the event of the proposed amalgamation of Ysgol Y Foryd and Ysgol Maes Owen there will be no changes to the existing catchment area for the school. The new school will have the same catchment area that currently covers both the separate infants and junior schools.

Pupils will eventually transfer to the relevant Secondary Schools of Ysgol Emrys ap Iwan or Ysgol Y Creuddyn.

3. Quality & Standards in Education

3.1 Curriculum

The ESTYN inspection reports for both schools comments as follows on the curriculum provision:

Ysgol Y Foryd *“The successful way that the school uses the literacy and numeracy framework in its plans is a particular strength across the school. As a result, pupils develop their literacy, numeracy and ICT skills effectively in all classes and use them purposefully in rich contexts across the curriculum. The principles of the new ‘Successful Futures’ curriculum are evident in the school’s work.”*

Ysgol Maes Owen *“The school implements a curriculum that is broad and balanced and reflects the requirements of the Curriculum for Wales successfully. This includes planned theme weeks and celebratory events that engage pupils’ interests purposefully. For example, teachers facilitate well-being and internet safety weeks to re-enforce the school’s values. They also plan ‘World of Work’ visitor days to raise pupils’ aspirations, such as when paramedics talk to pupils about their roles and experiences. Teachers in the LRB plan effective authentic learning experiences that match the school’s themes well. This effective practice targets pupils’ learning successfully.”*

Amalgamation would enable enhanced collaboration, providing the following potential benefits for pupils standards, enhanced provision, leadership and management:

- creating a shared educational ethos that supports children from age 3 through to 11
- having both schools working together with ease to track the children’s progress from age 3 to 11
- ability to share best practice around promoting the Welsh Language
- enabling pupils and staff from both schools to access specialisms, resources and facilities associated with either phases more easily
- accommodating a wider breadth of activities
- having consistent pastoral care from age 3 to 11
- allowing the community to identify with and support a single primary school and potentially providing a more effective community focus role through its single governance
- promoting greater interaction allowing opportunities for additional activities which could be supported by parents, children and staff
- reduced duplication and economies of scale in management of budgets
- providing greater opportunities for staff development and learning from new ways of doing things.

3.2 Estyn Inspections

Schools are inspected as part of a national programme of school inspection. The purpose of inspection is to identify good features and shortcomings in schools in order that they may improve the quality of education offered and raise the standards achieved by their pupils (ESTYN).

The links to the full report are included below, and the recommendations of the ESTYN inspection teams for the schools are as follows:

3.2.1 Ysgol y Foryd: January 2019 - [Inspection report Ysgol y Foryd 2019 \(gov.wales\)](#)

R1 Improve the extended writing skills of more able pupils

3.2.2 Ysgol Maes Owen : June 2023 - [Inspection report Ysgol Maes Owen 2023 \(gov.wales\)](#)

R1 Ensure that teachers' expectations of pupils' outcomes and their responses to pupils' work are consistent across the school

R2 Improve the opportunities for pupils to apply and develop their numeracy skills

R3 Strengthen the provision for pupils to speak Welsh

Following inspections, schools are required to draw up an action plan to address the recommendations from the inspection. The proposed amalgamation of the two schools is expected to provide an opportunity for further improvement under one Governing Body with a single ethos and policies to address these recommendations.

4. Finance

The revenue allocation for Ysgol y Foryd for 2024/25 is **£845,473** with a budget share per pupil figure of **£4,546**.

For Ysgol Maes Owen the revenue allocation for 2024/25 is **£997,780** with a budget share per pupil figure of **£4,797**.

This is a combined allocation of **£1,843,253**.

The average budget share per primary pupil in Conwy is **£4,664**.

One of the drivers for amalgamation is equality of funding for pupils and through the amalgamation of infants and junior schools the cost per pupil figure for the Towyn/Kinmel Bay area will be rationalised.

Ysgol y Foryd and Ysgol Maes Owen will be funded on the same formula as other schools if they are part of an amalgamation. As part of the Council's funding formula, schools are funded on the number of pupils and on other non-teaching costs.

If the schools were to be merged to become a single school, the formula would calculate a single budget of **£1,776,448**, which is smaller than the budget of operating as two separate schools.

To ensure a smooth transition of funding to maintain educational standards and avoid undue financial strain on the newly merged school the new school would receive transitional protection, as agreed by Cabinet (January 2024).

As the funding for the new school represents a reduction of 3% (**£57,179** after SLA delivery cost retention), the transitional protection will be over 3 Years in line with Conwy's approved transitional funding model.

	Year 1 50%	Year 2 25%	Year 3 0%	Total
Protection	£28,589.50	£14,294.75	£0	£42,884.25
Allocation Reduction	£28,589.50	£42,884.25	£57,179	£128,652.75

Additional funding in year one would be 50% of the difference between the funding of the new school and the original two schools and in the second year 25% of the difference between the funding of the new school and the original two schools. In subsequent years, there would be no additional funding and the new school would be funded as one school.

5. Condition of School Buildings

Conwy County Borough Council as part of their Asset Management data hold information in relation to the condition of all school buildings (Whole Life Works). They are scored by the following:

A	Serviceable, maintained life with normal maintenance
B	Operational, with minor essential maintenance requirements
C	Operational but with some critical and/or essential maintenance requirement
D	Barely operational, major critical and essential maintenance requirement a risk of breakdown; due for extensive refurbishment or replacement

The scores for each school are detailed below:

Ysgol Y Foryd	Ysgol Maes Owen
B	B

6. Community Impact

Ysgol Y Foryd and Ysgol Maes Owen

In an amalgamation, the schools remain open in their communities.

6.1. Community use of school facilities

There is currently no community use of either school.

6.2. Out of School Childcare

Towyn Fun Club, situated on the grounds of Ysgol y Foryd provide full day care Monday to Friday 8.00am to 6.00pm.

7. Transport Impact

The current Home to School Transport Policy states that free transport will be provided for Primary School pupils who reside over 2 miles from their nearest appropriate school.

There are currently nine pupils receiving Home to School Transport to either Ysgol y Foryd or Ysgol Maes Owen that live over 2 miles from the school, seven of which are to Ysgol Maes Owen's resource base.

Should the Proposal to amalgamate the schools be approved, there will be no changes to the current transport provision.

Further details on school transport can be found on Conwy's web pages - [School Transport - Conwy County Borough Council](#)

8. Language Impact

The Welsh Government recommends that an analysis of the use of the Welsh Language in the schools referred to in this document is provided.

As the table below demonstrates both Ysgol Y Foryd and Ysgol Maes Owen are English medium schools where all pupils are taught through the medium of English, with less than 25% of the teaching curriculum through the medium of Welsh. Both schools have a mainly English ethos with staff and Governor meetings and pupils informal activities taking place through the medium of English.

The ESTYN reports for both the schools comments on how Welsh is used within the curriculum and in the school as a whole.

Ysgol Y Foryd – *“Provision for developing the Welsh language is successful in ensuring continuity and progression in pupils’ learning. Staff create an extremely positive Welsh ethos and promote the language effectively. This gains the interest and enthusiasm of nearly all pupils. Through cross-curricular work, visits and opportunities to compete in eisteddfodau, pupils receive interesting experiences to learn about Welsh history and culture.”*

Ysgol Maes Owen – *“The development of pupils’ Welsh language skills is underdeveloped. Most staff use basic Welsh vocabulary and phrases appropriately in the classroom, for example to give instructions to their pupils. However, teachers do not make the most of opportunities to model the language or encourage pupils to speak, ask and answer questions in Welsh well enough.”*

The proposal to formally amalgamate will not impact negatively on the use of the Welsh Language, by having one Governing Body there may be opportunity to work towards improving how the Welsh Language is promoted and expanded through the curriculum and in more informal activities with continued support from the Local Authority.

Analysis of the use of Welsh Language	Ysgol y Foryd	Ysgol Maes Owen
Pupil Numbers – Full and Part Time (as of January 2024)	165 (inc. 43N)	208
Language category of the school	English Medium	English Medium
(PLASC 2024) Percentage of pupils from homes where the language spoken is:		
<i>Does not speak Welsh at Home</i>	5%	10%
<i>Speaks Welsh at Home</i>	2%	3%
<i>Not applicable, cannot speak Welsh</i>	93%	87%
% taught through the medium of Welsh	0%	0%
Pupils language medium in the		
<i>Playground</i>	English	English
<i>Breakfast Club</i>	English	English
<i>After-school club</i>	English	English
School participates annually in:		
<i>Cylch Meithrin / Ti a Fi</i>	No	No
<i>Eisteddfodau</i>	No	No
<i>Urdd Branches</i>	No	No
<i>Other Welsh Medium activities</i>	No	No
The school is used by the community to learn Welsh	No	No
Percentage of Teaching staff able to teach through the medium of Welsh:	-	-

Percentage of Support Staff that are able to teach through the medium of Welsh:	-	-
Percentage of Governors that are able to speak Welsh:	-	-
Language most commonly used during: <i>Governor meetings –</i> <i>PTA meetings</i> <i>Staff meetings</i>	English English English	English English English
(of persons aged 3+) The percentage of the Local Ward that as at census date 2011: <i>Speak Welsh</i>	Kinmel Bay	Kinmel Bay
	11.5%	11.5%
<i>No skills in Welsh</i>	81.7%	81.7%

9. Equality Impact

The below tables consider the existing information of the schools in relation to any specific equality strands that may need to be considered during the implementation of the proposals. The information for the schools shows a diverse school population and there is no indication that any pupils would be disadvantaged should the proposal go ahead; given that they will both remain on the same site and pupils will have little change in their daily school routine.

Equality Strand	Ysgol Y Foryd
Race	<p>(PLASC 2024) In Ysgol Y Foryd 95% of its pupils who are over 5 years old are 'White British'. and the remaining 5% were 'Mixed' 'Black' and 'Other'</p> <p>The PLASC 2024 data tells us that 48.1% of pupils are 'British', 41.3% 'Welsh', and 9.1% 'English'</p> <p>Information in relation to race is regarded as 'sensitive data' and as such, the information for pupils under the age of 5 is withheld.</p>
Disability	<p>(PLASC 2024) There are currently around 10% of pupils at Ysgol Y Foryd who receive some support for Additional Learning Needs.</p>
Gender	<p>(PLASC 2024) Of the pupils who currently attend school full time at Ysgol Y Foryd there are 53% boys and 47% girls.</p>
Age	<p>Ysgol Y Foryd is an infant's school providing full time education for pupils aged 4-7 and part time nursery for pupils aged 3-4 years old.</p> <p>Information classed as 'sensitive' e.g. ethnicity, nationality, is not reported for children under 5 years of age, in line with National recommendations.</p>
Religion & Belief	<p>Ysgol Y Foryd is not an affiliated denominational school.</p>
Sexual Orientation	<p>N/A</p>
Welsh Language	<p>See 'Language Analysis' for Ysgol Y Foryd (Section 8)</p>
Other (please state)	<p>(PLASC 2024) 35.8% of pupils that attend Ysgol Y Foryd are currently eligible for free school meals.</p>

Equality Strand	Ysgol Maes Owen
Race	(PLASC 2024) In Maes Owen 93% of its pupils are 'White British'. and the remaining 7% were 'Mixed' 'Black' and 'Other' The PLASC 2024 data tells us that 63.0% of pupils are 'British', 23.6% 'Welsh', 10.6% 'English', 1.9% 'Other' and 1.0% 'Irish'.
Disability	(PLASC 2024) There are currently around 19% of pupils who receive some support for Additional Learning Needs; of those pupils who receive support at Ysgol Maes Owen.
Gender	(PLASC 2024) Of the pupils who currently attend Ysgol Maes Owen there are 50% Boys and 50% Girls.
Age	Ysgol Maes Owen is a junior school providing education for pupils aged 7 to 11.
Religion & Belief	Ysgol Maes Owen is not an affiliated denominational school.
Sexual Orientation	N/A
Welsh Language	See 'Language Analysis' for Ysgol Maes Owen (Section 8)
Other (please state)	(PLASC 2024) There are around 33.2% of pupils who attend Ysgol Maes Owen that are currently eligible for free school meals.

10. Consultation

This document marks the start of the consultation. This enables all interested parties to give their views on the proposal before any statutory notices are published. This period of consultation will last until the **2nd December 2024**. As a result of the consultation the Council may decide not to proceed any further with the proposal or to go ahead with the proposal or a modified version of it.

Any formal proposal would be set out and published in the form of a public statutory notice, which would be implemented in accordance with the date given in the statutory notice or any subsequently modified date.

The Council has the powers to propose expansions or closures of schools. If proposals are published following this period of consultation, there then follows a statutory 28-day period during which further representations and formal objections can be made.

Any responses during the Consultation will not be regarded as formal objections. To have responses considered as statutory objections they must be made in writing or by email within the 28-day objection period.

Whether or not objections are received within the statutory period, the proposal will be determined by the Authority at the end of the 28-day objection period. Conwy Cabinet is expected to determine this Summer 2025.

How can you comment or ask questions on the proposal or suggest alternatives?

- By filling in the attached questionnaire and sending it to Dr Lowri Brown, Head of Education, Education Services, Coed Pella, Colwyn Bay, LL29 7AZ.
- By writing to Dr Lowri Brown, Head of Education, Education Services, Coed Pella, Colwyn Bay, LL29 7AZ.
- By e-mailing your views to School.Modernisation@conwy.gov.uk.

**Proposal for the Amalgamation of
Ysgol Y Foryd
and
Ysgol Maes Owen**

PLEASE RETURN NO LATER THAN 2nd DECEMBER 2024

To: Dr Lowri Brown, Head of Education Services, Coed Pella, Colwyn Bay, LL29 7AZ.

Online: www.conwy.gov.uk/Kinmel BaySchoolsConsultation

You can also email your views to: School.Modernisation@conwy.gov.uk

Do you agree with the proposal to amalgamate Ysgol Y Foryd and Ysgol Maes Owen?

Yes No

I am: -

The parent of a child currently at one of the above schools

The parent of a child previously at the school The parent of a child at another school

A member of staff at the school A member of staff at another school

A governor of the school A governor of another school

Other interested party Name of other school or interested party

My comments are as follows:

Do you wish to receive notification via email link of the Consultation Report once published on Conwy County Borough Council Education Services webpage?

Yes No

If 'Yes' please provide email address: _____

Data Protection: Conwy County Borough Council is the data controller for the purposes of the General Data Protection Regulations 2016/Data Protection Act 2018. Conwy County Borough Council will manage the information you provide in a manner that complies with the Data Protection Regulation General Data 2016 / Data Protection Act 2018. The information you provide will only be used to provide you with feedback on the above. In order to see the privacy notice and more visit <https://www.conwy.gov.uk/en/Council/Access-to-Information/Privacy-Notices/How-Conwy-County-Borough-Council-uses-your-Information.aspx>